Plan Template
Identify a pandemic influenza coordinator and planning committee members

The pandemic influenza coordinator leads the planning committee. This person serves as the point of contact for community partners, and oversees the pandemic planning process for your office. Depending on the size of your planning committee, the coordinator may or may not have additional responsibilities.

The planning committee develops the pandemic plan and ensures the office is prepared for a pandemic. The size of your planning committee may vary. A planning committee should include representation from all of your staffing units. This ensures diversity of opinions as well as addressing the unique needs of each unit. Consider including on the planning committee:

- Administrative staff
- Medical staff
- Nursing staff
- Reception staff

If applicable:

- Clinic laboratory staff
- Environmental services staff
- Volunteers
Chain of Command

- **Identify your office's day-to-day operations manager**

  The day-to-day operations manager is the person in charge of overseeing your office's actions. In the event of a pandemic, this person is responsible for ensuring that the office is following the pandemic plan, making decisions regarding staff responsibilities, and implementing pandemic policy changes. Your day-to-day operations manager should be on your pandemic planning committee and should be familiar with the plan for your office.

- **Identify lines of succession and delegation of authority in the event of high absenteeism**

  It is important to create a line of succession and delegate authority. If your day-to-day operations manager is unable to fulfill his or her role, knowing who will assume leadership will help ensure your office is functioning according to your pandemic plan.

  **First Line of Succession**

  This person is in charge when the day-to-day operations manager is unable to fulfill his or her role.

  **Second Line of Succession**

  This person is in charge when both the day-to-day operations manager and the first line of succession are unable to fulfill their roles.

  **Third Line of Succession**

  This person is in charge when the day-to-day operations manager, the first line of succession, and the second line of succession are unable to fulfill their roles.

- **Identify your community's healthcare leaders**
In addition to identifying your office's chain of command, you should identify your community's healthcare leaders and chain of command in the event of a pandemic. Knowing who these leaders are will help you integrate your office into the community's plan.

Your community may use the incident command system (ICS) to coordinate pandemic response efforts and resource sharing. Contact your local public health department or emergency management agency to find out who the leaders are in your community and how your office will fit into your community's coordination structure in the event of a pandemic.
Community Integration

- **Identify partners in the community, and their capabilities; consider:**
  - Local health department
  - State health department
  - Local emergency management agency
  - State emergency management agency
  - Local hospitals and hospital associations
  - Other healthcare providers
  - Schools and universities
  - Faith-based organizations
  - Non-profit organizations
  - Suppliers and vendors
  - Community action groups
  - Government officials
  - Insurers
  - Legal counsel

In the event of a pandemic you may work with various partners to find the best way to handle the increased number of ill patients in your community. Knowing who your office can contact for help is an important part of planning for a pandemic.

When you identify your partners, keep in mind that even within the same sector (e.g., schools and universities), each partner’s capabilities will be different. For example, if your community has two universities, one may have nursing students who can help in your office and the other may have extra supplies they can give you, such as masks and gloves.

- **Update and maintain contact information for all community points of contact**

  It is important to keep a list of your community partners and their contact information. Having this information readily available can save time and reduce confusion in the event of a pandemic. Make sure you update this list regularly.

  A resource that may help you compile contact information is available at [http://www.ready.gov/america/local/index.html](http://www.ready.gov/america/local/index.html). This site lists contact information for local emergency management agencies in every state [1].
Assign planning committee members responsibility for:

- Creating or revising your office’s pandemic plan
- Monitoring public health advisories
- Monitoring and reporting suspected or confirmed influenza cases to your local public health department
- Participating in CDC’s Clinician Outreach Communication Activity (COCA) conference calls

The CDC Emergency Communication System’s Clinician Communication Team manages the Clinician Outreach Communication Activity (COCA) to ensure that clinicians have the up-to-date information they need. COCA is designed to provide two-way communication between clinicians and the CDC about emerging health threats such as pandemics, natural disasters, and terrorism.

COCA operates in order to:

- Help clinicians provide the best possible care to patients by supplying them with the most current and reliable information.
- Disseminate evidence-based health information and public health emergency messages to clinicians.
- Provide and promote emergency preparedness and response training opportunities.
- Obtain feedback from healthcare provider audiences to help improve emergency communications to clinicians.
- Identify clinical issues during emergencies to help direct communication strategy and outreach to clinicians.

Clinicians have varying information needs, so COCA provides a variety of products and services to serve these diverse needs including: email updates about new/updated CDC information on emerging health threats; training and conference announcements; direct email access for questions and feedback via coca@cdc.gov; and Continuing Education opportunities, including COCA Conference Call presentations [2].
Conduct a needs assessment to identify potential gaps and vulnerabilities

Before you can begin planning for a pandemic, you need to identify your risks. A needs assessment identifies the potential impacts a pandemic may have on your office.

It may be helpful to evaluate your office's strengths, weaknesses, opportunities, and threats when conducting your needs assessment. This is called a SWOT analysis. You should begin by determining your objective(s) when doing a SWOT analysis. In this case, one objective might be to continue to see patients in a pandemic.

Once you have determined your objective(s), you can begin your SWOT analysis.

**Strengths** are the things your office does or has that will help you achieve your objective(s). An example might be that you routinely separate infectious from non-infectious patients.

**Weaknesses** are the things your office does not do or have that can prevent you from achieving your objective(s). An example might be that you do not usually have surgical masks in stock.

**Opportunities** are external things that can help you achieve your objective(s). For example, a strong relationship with your local public health department might help your office continue to see patients by assisting you with planning or resources.

**Threats** are external things that can keep you from achieving your objective(s). An example might be high absenteeism.
Identify your office’s essential business functions and develop a plan to determine how they will be maintained in the event of a pandemic

Essential functions are those functions or activities that must continue in order to keep your office running.

To identify your essential functions, make a list of all the functions your office performs, for example, recordkeeping. Once you have a list, you can begin to determine which are essential. Many will be easily identified as essential or non-essential. If you are unsure whether a function is essential, consider what will happen if the function is not performed.

You should also identify your minimum healthcare team mix, or the minimum staff your office needs to continue functioning. It may be beneficial to identify positions, rather than individual staff members.

It is also a good idea to identify the resources required to perform the essential functions. This gives your office an idea of the minimum resources your office needs to operate.

For example, if you have determined that recordkeeping and submitting insurance claims are essential functions, your required resources might include computers, patient sheets, and staff who can perform data entry.

Other things your office should consider when developing a COOP plan are computer and Internet access, and work-from-home or telecommuting capabilities.
Surveillance and Detection

- **Get access to your state's epidemiological website for reporting and monitoring of cases and alert notifications**

  Your state's epidemiological website may be a source for reporting suspected or confirmed influenza cases. It may also be a way for your office to receive additional information about influenza activity throughout your state.

- **Register to receive regular updates about influenza, emerging infectious diseases, and other emergency preparedness and response information from your state Health Alert Network (HAN)**

  The HAN is a nationwide program, providing vital health information and the infrastructure to support the dissemination of that information at the state and local levels and beyond. It links local public health departments to one another and to other organizations critical for preparedness and response: community first responders, hospital and private laboratories, state public health departments, the CDC, and other federal agencies.

  The HAN is intended to ensure that each community has rapid and timely access to emergent health information; a cadre of highly-trained professional personnel; and evidence-based practices and procedures for effective public health preparedness, response, and service on a 24/7 basis. In addition, the HAN enables local health officials to instantaneously access and share disease reports, response plans, and CDC diagnostic and treatment guidelines; and allows local, state, and federal health authorities to communicate and coordinate rapidly and securely with each other and with law enforcement agencies.
The HAN consists of:

- A high-speed, continuous, secure connection to the Internet, access to public health information, and front-line staff skilled in the use of electronic information and communications technology

- Distance-learning capacity, via satellite- and Web-based technologies, for continuous upgrading of skills in preparedness for bioterrorism and other health threats

- Early warning systems, such as broadcast fax, to alert local, state, and federal authorities and the media about urgent health threats and about the necessary prevention and response actions

Currently, the HAN messaging system directly and indirectly transmits Health Alerts, Advisories, and Updates to more than one million recipients.

**Health Alerts** convey the highest level of importance, and warrant immediate action or attention.

**Health Advisories** provide important information for a specific incident or situation, but may not require immediate action.

**Health Updates** provide updated information regarding an incident or situation, and are unlikely to require immediate action.

Your local public health department can help you sign up for the HAN [3, 4, 5].
Community Integration

- Contact your local public health department’s emergency coordinator to learn about pandemic influenza plans currently in place in your community and how they have been created and implemented

Many of your community partners may have pandemic plans in place. Your local public health department can help you identify these existing plans. These partners may be able to help if you are having trouble creating your pandemic plan. In addition, knowing how your partners worked through their planning process can help you integrate your office plan into the community plan.
Assign responsibility for keeping up with CDC guidelines for infection control

It may be beneficial to assign someone in your office the responsibility of keeping up with CDC recommendations in case your typical practices need to be modified to handle an increase in patients. This person should also update your staff on any changes in CDC guidance. The CDC posts updated recommendations for infection control, as well as prophylaxis and treatment, on their website: https://www.cdc.gov/coronavirus/2019-ncov/cases-updates/index.html

Make sure your staff is aware of proper hand-washing techniques, cough etiquette, waste disposal, and standard droplet precautions. Include education on the appropriate use of personal protective equipment (PPE), as well as properly putting on and taking off disposable respirators. Information on the use of facemasks and respirators in healthcare centers can be found at:

Fit test staff who use N95 respirators and maintain records of all fit testing

Using respirators requires fit testing, training and medical clearance. Facemasks may be considered in place of respirators, although facemasks are not as effective in preventing inhalation of small particles, one potential route of influenza transmission. There is limited evidence that using a respirator without fit testing may still provide better protection than a facemask. Make sure your office has trained someone to provide fit testing for N95 respirators, and keep records of all fit testing. The Occupational Safety and Health Administration's (OSHA) website has instructions for fit testing: http://www.osha.gov/SLTC/etools/respiratory/fittesting.html.
Chain of Command

- Ensure staff have been trained in and are familiar with the incident command system (ICS) and understand your community's command structure

Your community may use ICS to coordinate pandemic response efforts and resource sharing. Contact your local public health department or emergency management agency to find out how your office will fit into your community's ICS in the event of a pandemic.

Staff-Related Considerations

- **Maintain current contact information for all staff**

  It is important to update contact information, including e-mail addresses and cell phone numbers, for your staff on a regular basis. You can do this during staff meetings, performance reviews, or staff trainings.

  You should have several methods of contacting your staff. In addition to telephone calls, you can use e-mail, text messages, a practice website, and a staff-only hotline with pre-recorded messages detailing the situation. It is important to know the best way to contact each staff member.

- **Assign responsibility for reviewing your community's situational status on a routine or daily basis**

  It is important that someone is assigned the responsibility of keeping up with your community's situational status, and relaying the information to your office's day-to-day operations manager. It is possible that the number of influenza patients, resources, and staff will change daily in a pandemic. Keeping up with the current situational status will help you stay informed and identify how information and events will impact your office.
Assign responsibility for monitoring your office's level of influenza activity, and identify a process for reporting influenza cases and office status (e.g., operating hours) to your local public health department.

Monitoring the number of patients with influenza may help you determine when to implement your pandemic influenza plan, and when to return to normal operations. Likewise, monitoring the number of staff with influenza may signal the need for altered staffing schedules. Monitoring may help your office examine your infection control practices if any of your staff become sick.

Knowing the number of cases, as well as more specific information such as the ages of those affected and the severity of their symptoms can help your local public health department identify ways to keep the virus from spreading. Contact your local public health department to determine how you will report suspected or confirmed influenza cases in the event of a pandemic. It is possible you will need to modify your current reporting methods as the pandemic progresses to accommodate the increase in patients. In some cases, you may be asked to report cases by telephone, or you may be asked to report them in writing. The amount of time allowed before reporting cases may also vary.

In addition to reporting influenza cases to your local public health department, it is important to let them know your office's status. If your office decides to modify office hours, patient scheduling policies, or is short on staff or supplies, your local public health department can help get this information to your partners and the public.
- **Determine staff responsibilities in the event of a pandemic**

  It is possible that staff responsibilities will change in the event of a pandemic. For example, responsibilities may increase due to absenteeism. You may want to consider assigning backup responsibilities to ensure all responsibilities are covered due to sickness.
Assign responsibility for handling external communication for your office and identify strategies for handling requests for information from the media, partners, or the public.

It is important to assign someone the responsibility of communicating with the media and community partners. Your community may choose to operate under the Incident Command System (ICS) and may choose to set up a Joint Information Center (JIC). They will need a contact person to keep them informed of your situation.
Assign responsibility for monitoring supply inventory and reordering

Designate responsibility for monitoring your office's supplies and reordering when necessary. It may be helpful to keep a log of supplies as they are used, so that those supplies can be reordered before your supply is exhausted. Make sure you have assigned a backup person to monitor inventory in the event of absenteeism.
Identify triggers for implementing the pandemic plan as well as returning to normal, or everyday, operations after the pandemic is over

Knowing when the office will implement the pandemic plan is crucial to effectively managing an increase in patients.

You will need to determine when the office will return to normal operations and what to do to recover from the pandemic. This may be difficult to determine but will help you maintain services.

Your local public health department can help you define triggers and can help you identify when your community partners will activate and deactivate their plans.
Identify and discuss legal concerns surrounding care with your local public health department and other appropriate partners; consider:

- Allocation of scarce resources
- Altered standards of care
- Declaration of emergency
- Emergency Use Authorizations (EUAs)
- Indemnity
- Limited use of antivirals and vaccines

It is important to identify any potential legal risks your office may face in the event of a pandemic. Identifying those risks before a pandemic begins puts your office in a better position to protect your staff, patients, resources, and revenue.

The American Health Lawyers Association has developed *A Checklist of Key Legal Issues for Healthcare Providers* that may be helpful in addressing liability and ethical questions related to restrictions in care caused by shortages of supplies or resources. This document can be accessed at [http://www2a.cdc.gov/phlp/docs/Pan-Flu08.pdf](http://www2a.cdc.gov/phlp/docs/Pan-Flu08.pdf) [14].
Contact your local public health department, local emergency management agency, hospitals, and other community healthcare providers to determine what stockpiles exist in your area and the protocol or criteria to obtain them.

CDC’s Strategic National Stockpile (SNS) has large quantities of medicine and medical supplies to protect the American public if there is a public health emergency (e.g., terrorist attack, influenza pandemic, earthquake or other natural disaster) severe enough to deplete local and state supplies. Once federal and local authorities agree that the SNS is needed, medicines and medical supplies will be delivered to the requesting state or territory. Each state has plans to receive, distribute, and dispense SNS medicine and medical supplies to local communities as quickly as possible. SNS assets are currently free of charge.

Contact your local public health department and emergency management agency to request SNS supplies in the event of a pandemic.
Identify adequate storage for vaccines and ancillary supplies

Due to the need to store more supplies than normal in preparation for a pandemic, it is important to analyze and identify all storage spaces available within your office. You may want to consider alternative storage locations. For example, you may be able to use part of your laboratory space to store supplies. You may also consider storage locations outside your office.

When considering where to store vaccines and ancillary supplies, keep in mind that you will need cold storage for vaccines, including any increased supplies of the influenza vaccine.
Surge Planning

Consider whether your office will provide home visits in the event of a pandemic

It is possible that some of your patients will be unable to come to your office to be seen in the event of a pandemic. If you will provide home visits for these patients, you need to determine when, how, and for whom home visits will be provided.

Determine which (if any) services will be cancelled or postponed in the event of a pandemic and when they will be resumed

Depending on the severity of the pandemic, your office may experience more patients seeking care than you are able to see. Certain services, such as annual physicals, may need to be postponed in order to reserve appointments for patients affected by the pandemic. In addition, you may be able to cancel some appointments by conducting follow-ups via telephone.

Establish hours of operation for a pandemic, modifying current hours if needed

It may become necessary to modify your hours of operation in the event of a pandemic. Staff absenteeism may require the office to reduce the number of patients seen on a daily basis. On the other hand, your staff may choose to work overtime in order to see additional patients after normal business hours.

Make sure you communicate your pandemic operating hours to your local public health department and other community partners prior to a pandemic, as well as during a pandemic should your hours change.
Enroll in CDC’s U.S. Outpatient Influenza-Like Illness Surveillance Network (ILINet)

The Epidemiology and Prevention Branch in the Influenza Division at CDC collects, compiles, and analyzes information on influenza activity year-round in the United States and produces FluView, a weekly report from October through mid-May. The U.S. influenza surveillance system is a collaborative effort between CDC and its many partners in state, local, and territorial health departments, public health and clinical laboratories, vital statistics offices, healthcare providers, clinics and emergency departments.

Information on patient visits to healthcare providers for influenza-like illness (ILI) is collected through the U.S. Outpatient Influenza-Like Illness Surveillance Network (ILINet). Each week, approximately 1,400 outpatient care sites around the country report data to CDC on the total number of patients seen and the number of those patients with ILI by age group. For this system, ILI is defined as fever (temperature of 100°F [37.8°C] or greater) and a cough and/or a sore throat in the absence of a KNOWN cause other than influenza. Sites with electronic records use an equivalent definition as determined by the state public health authorities.

The percentage of patient visits to healthcare providers for ILI reported each week is weighted on the basis of state population. This percentage is compared each week with the national baseline [15].

Your local public health department can help you enroll in ILINet.
Familiarize your staff with your state's laboratory and testing protocols


Before you collect specimens, contact your local public health department to facilitate transport and timely diagnosis at a state public health laboratory. State public health laboratories perform testing to determine influenza type and subtype on all submitted samples that are positive for influenza, or your contracted commercial laboratories.

Notify your local public health department of your testing capabilities and determine if rapid influenza test kits are available

Make sure your local public health department is aware of your testing capabilities. Other healthcare providers in your community may look to your office for assistance with testing samples, or your office may be able to utilize the services of others for your own testing purposes.

In order to get accurate lab cultures, make sure your staff is properly trained on the technique to collect a sample for the test. Staff should periodically review testing directions if they do not perform rapid tests on a routine basis, to keep their skills current.

Contact your local public health department to determine if rapid influenza test kits are available in your community. Consult the CDC guidelines on interpretations of rapid tests.
Inventory and Resupply

- **Identify the anticipated amount of vaccine and antiviral medication needed for patients and staff**

Knowing how many vaccines and antiviral medications your office might need for patients and staff is important to prevent shortages. Estimate the amount your office will need and communicate that number in a timely manner to your local public health department.

- **Identify supplies and their quantities needed in the event of a pandemic; consider:**

  - Antibiotics
  - Antiviral medication
  - Biohazard trash bags
  - IV lines and poles
  - Oral rehydration (Gatorade)
  - Personal protective equipment (PPE)
  - Sharps disposal containers
  - Test kits and other laboratory supplies
  - Vaccines

Estimate your anticipated consumable resources (such as masks, gloves, gowns, and medical supplies) based on the assumption that patient volume will increase in a pandemic. When creating your list, identifying the amount utilized during normal operations will help your office estimate the additional supplies needed. Your local public health department can help you estimate the number of patients to expect in the event of a pandemic, as well as provide guidance on getting additional supplies.
**Communication**

- **Identify the most appropriate methods of educating your patients and communicating changes in operating hours and services in the event of a pandemic; consider:**
  - Signage in office
  - Telephone
  - E-mail
  - Text message
  - Website
  - Hotline(s)
  - Pre-recorded messages
  - Printed material or mailings

You should have several methods of communicating with patients. Consider using pre-recorded messages to provide information, such as influenza symptoms, hours of operation, and treatment policies. A website is a highly visible place for information. Another option is to include educational materials in envelopes with billing statements. Use your local media to disperse information quickly.

- **Identify and address potential language and cultural barriers to communicating pandemic influenza information to patients**

Language and cultural barriers can become an issue in the primary care setting, especially during a pandemic. Identify the primary language(s) and culture(s) in your community and have tools and resources available in your office to better communicate with your patients. You may want to consider having signage hanging in your office in English and the predominant language(s) of your community.

Your local public health department can help you obtain materials in additional languages, or you can go to the CDC website.
Implement a contract for hazardous waste disposal

Because biohazard waste must be disposed of by different means than regular waste, make sure your office has a contract in place with a specific company that will be able to properly dispose of hazardous waste on a more frequent basis in the event of a pandemic.

Train staff on the proper disposal of waste materials associated with influenza patients

To prevent your staff from being exposed to and contaminated with infectious waste, you should train your staff on appropriate waste disposal techniques:

- Use standard precautions when working with solid waste that may be contaminated with influenza outside of patient isolation areas.

- Use personal protective equipment as is currently required by your state (e.g., gloves) when handling open waste containers.

- No changes in waste containment need to be made during periods of influenza activity (e.g., single bag lining for routine clinic wastes, appropriate labeled containment for regulated medical wastes).

- Current medical waste procedures should be used to characterize, handle, and treat medical waste in accordance with state and federal regulations.

- Medical waste that has been treated can be safely disposed in municipal solid waste landfills as per normal procedures.
Contact your local public health department to familiarize yourself with your community's vaccine and antiviral distribution and dispensing plans, or to volunteer to be a point of dispensing (POD)

Maintaining a relationship with your local public health department is very important. It will be a key resource for your office while planning for, as well as during, a pandemic. Your local public health department is likely to be involved in coordinating distribution of supplies in your community.

Communicating your needs, such as for antivirals and vaccine, to your health department is essential to keeping your office functioning during a pandemic. Accurate allocation of these supplies could help prevent a shortage within your office.

Having a plan for administering vaccines in the event of a pandemic can help reduce stress among your staff and patients. Your local public health department can help you create or modify your plan.
Staff-Related Considerations

- **Encourage staff members to develop their own personal or family preparedness plans**

  Encourage your staff members to have a personal or family preparedness plan. This will help them feel prepared at home and may reduce anxiety over leaving loved ones at home in order to work. There are many resources for creating personal or family preparedness plans available through your local public health department or emergency management agency, or the CDC website.

- **Begin cross-training your staff members, being sure to include any part-time staff**

  Cross-train staff to perform multiple roles as needed. For example, you may choose to train your nursing staff to also schedule appointments, or your administrative staff to also prepare patient rooms. Make sure your staff is trained on any new equipment.
Develop strategies to extend your inventory, including a schedule for rotating stock

It will likely be necessary to adjust your use of supplies in a pandemic. Developing strategies to "stretch" your supplies can help alleviate some of the concerns surrounding inventory and resupply. For example, you may choose to cohort patients in order to optimize PPE. Doing so allows staff to treat multiple patients at a time without needing to change PPE.

If your office has "use and reuse" policies for supplies, it may be a good idea to revise them for a pandemic situation. If you do not have these policies, you may want to consider developing them.

You may consider prioritizing the supplies that your office will need to reorder. This may be particularly true with vaccines, depending on your available cold storage. During a pandemic, your office may reduce the amount of non-pandemic vaccines being ordered to allow more storage space for the pandemic vaccine.

Pharmaceutical representatives may be able to provide sample medications for your office. In this case, you may be able to extend your inventory by using these samples in place of prescriptions.

It is a good idea to create a schedule for rotating your inventory if your office does not currently have one. Different medications and supplies can be stored longer than others. A set schedule ensures supplies do not go unused and are always current.
Staff-Related Considerations

- **Examine human resources policies and revise them for a pandemic situation, if necessary**

  Plan to support your staff by addressing break times, flexible work hours, time off, and counseling support services. Staff pay is an issue you need to address in your plan. If you have an overtime pay policy, determine if it will apply to a pandemic situation, and if not, revise it. You may need to revise your current vacation, sick leave, family medical leave, and disability policies. Depending on federal guidelines, it may be several days before a staff member(s) is able to return to work after being sick or taking care of sick family members.

- **Develop strategies for addressing staff concerns and mental health**

  Mental health support and counseling can help alleviate some of the stress and concerns your staff members may have during a pandemic. If you have an EAP, you may be able to incorporate it with your staff support plan. There may be other support resources in your community, such as faith-based organizations and mental health agencies.

  A pandemic is a sustained event, which can impact staff morale. You may want to consider providing incentives and recognition to staff members to let them know you appreciate their dedication. For example, you might bring lunch for them one day, or offer extra time off in exchange for working longer shifts. Another suggestion is to trade healthcare services with local massage therapists for staff massages. Ongoing appreciation programs boost morale not only during a pandemic, but also during everyday operations.
identify strategies for dealing with a 30% to 40% reduction in staffing due to illness and caring for ill family members

It may become necessary to modify staffing schedules. Develop an absence control plan, considering flexible and staggered staffing schedules. This plan can help relieve staff fatigue. You may want to consider rotating staff members and using alternative work schedules to allow them some time away from the office.

In a pandemic it may be important to track which staff are ill and unable to work. This will help you identify any responsibilities that may need to be reassigned or bring in additional staff.

develop a plan for staff members to telecommute, if applicable

Advances in technology have made telecommuting possible for some primary care providers. Telehealth uses electronic information and technologies, such as videoconferencing, to provide patient care or education at a distance. The distance can be in the next room or in the next city.

Telehealth may not be possible for your office; however, you may find that some of your staff can do their jobs from home. For example, your reception staff may be able to schedule appointments from home via telephone. When developing a plan for staff members to work from home, it is important to consider any needs they may have regarding communication equipment and computer software.

There may be legal issues to consider with regard to teleworking. Check with your local public health department or an attorney to address these issues.
Revise or develop an occupational health plan for your office; consider including:

- Staff vaccinations
- Staff screening for COVID-19 symptoms
- Providing vaccines and antivirals for high-risk family members
- Recordkeeping

Keeping your staff members healthy is vital to keeping your office running smoothly during a pandemic. When a staff member is home sick, the rest of the staff must take on extra work. This added burden can lead to fatigue and burnout.

Plan to vaccinate your staff members as soon as possible to offer them the most protection against infection. In your vaccine plans, you may want to include plans or schedules for vaccinating your staff. Determining a prioritization schedule in the event vaccine or antivirals become limited will help identify which of your staff will be first in line to receive vaccine or antivirals. In addition, make sure you have addressed with your staff whether or not vaccines will be mandatory in your office. Consider providing vaccines and antivirals for their family members who are considered high risk.

You may also want to consider implementing daily staff member screenings for influenza symptoms, in order to reduce spread of the virus among them. Conduct daily brief checks to monitor body temperatures and respiratory status before opening the office.

Remember that recordkeeping for your employees is just as important as recordkeeping for your patients. This serves as protection for them as well as for you in the future. Vaccines, medications and fit testing all need to be kept on record.
Identify and address potential compensation and reimbursement issues

Develop a plan to compensate staff. You will need to determine how to compensate staff for additional hours worked.

It is important to know what your insurance providers' policies are in the event of a pandemic. Identify any exclusions or limitations and determine how these will affect your office; consider:

- Workers compensation
- Health insurance
- Disability insurance
- Life insurance
- Business travel insurance
- Business interruption insurance
- General liability insurance

In addition, make sure your insurance providers are aware of your pandemic influenza plan. This will help them gain a sense of your office's liability risk and may prompt them to lift or revise any exclusions and limitations.

Your office may want to consider opening a line of credit or taking out a small business loan for expenses incurred in the event of a pandemic. It is possible that with the increase in patients, reimbursement from insurers may be delayed. A backup plan for financing your operations will help ensure your office is able to continue functioning.
Identify strategies for limiting exposure of well patients to suspected influenza patients

To help prevent the spread of the virus, try to minimize exposure between well and sick patients in your office. If possible, it is recommended that you separate influenza patients from non-influenza patients to prevent exposure to the virus. A separate room can be designated as the waiting room for influenza patients, or you can separate your waiting area in half using barriers such as plastic sheeting. Additionally, scheduling influenza and non-influenza patients during specific hours, such as well patients in the morning and sick patients in the afternoon, can help reduce the likelihood of exposure.

Develop respiratory etiquette standards for patients to follow. This may include having tissues, masks, and hand sanitizer gel available in the waiting area. You may also consider hanging respiratory etiquette posters in your office.

Educate patients about influenza symptoms and preventive measures, including social distancing and other non-pharmaceutical interventions

Your local public health department may issue Public Service Announcements (PSAs) during a pandemic. These messages are a good way to get information about influenza symptoms and preventative measures to your patients. Communicate with your local public health department about the information being delivered in these PSAs.

Your patients and their caregivers will also need information about your office policies. You may decide to post signs in your office or send mailings to your patients indicating symptoms that may necessitate being seen by a healthcare provider, changes in office hours, and policies regarding new patients. Make sure your staff is educated about the symptoms of and control measures for the pandemic strain.

While vaccines, hand hygiene, and cough etiquette are important when trying to prevent transmission of the virus, social distancing is another important tool. Social distancing means limiting the contact between people, such as closing schools or canceling public events. Social distancing can also mean staying at home when ill.
**Surge Planning**

- **Determine patient scheduling policies and, if applicable, consider developing prioritization schedules for patient visits**

  In the event of a pandemic, it may become necessary to adjust your patient scheduling policies. For example, you might consider scheduling well patients and sick patients for different days, or different times of day (such as well patients in the morning and sick patients in the afternoon.) You might also decide to prioritize appointments so that the most critical patients are treated or transferred first.

  If a pandemic occurs, you may decide to prioritize your patients to reduce the strain on your staff and supplies. Routine appointments and preventative visits may be able to be conducted over the telephone, or postponed until after the pandemic. Depending on the severity of the pandemic, you may also need to determine how your office will prioritize acutely ill patients and those with chronic illnesses. In addition, you will need a plan for rescheduling any cancelled appointments once the pandemic is over.

- **Develop policies for accepting and treating new patients and family members of existing patients**

  During a pandemic your office will likely see more patients than usual. It is important to determine ahead of time whether your office will accept new patients, including family members of your existing patients.
Develop triage plans to limit the number of patients your office sees; consider rapid triage (inside or outside the office), drive-through services, and internal and external referral and transfer procedures

Developing triage plans may help decrease your patient load during a pandemic. Triage can take place inside your office, such as in the waiting room, or outside your office, such as telephone triage.

Triaging patients inside the office might mean that patients with mild illnesses are evaluated in the waiting room, perhaps through the use of an algorithm or screening form, given a prescription, and sent home. Your office may decide to use pre-existing algorithms instead of creating new ones. Two examples of triage algorithms are the START and JumpSTART triage algorithms [26, 27]. A triage and screening form allows your office to quickly assess a patient in order to determine the appropriate level of care needed. The triage form on the following pages was developed by John Krueger, MD, for the Cherokee Nation Health System. Dr. Krueger is the Medical Director at the Will Rogers Health Center in Nowata, Oklahoma, and Chair of the Infectious Disease Committee at W.W. Hastings Hospital in Tahlequah, Oklahoma. This form is for educational purposes only, and not endorsed for actual patient use. By using the form, your office assumes full responsibility for the content contained therein.

If your office has the ability to conduct drive-through services, you may be able to further decrease your patient load. A common drive-through service is providing vaccinations. Using this type of triage will reduce the number of patients in your waiting room, the number of staff needed to see patients, and the time it takes to see each patient.

It may become necessary to divert some patients to other healthcare providers or alternate care sites. For example, your community may choose to set up an alternate care site for influenza patients. In this case, your office would divert patients with influenza symptoms to this site. Creating a policy for diverting patients prior to a pandemic will help reduce confusion, and it may lighten your patient load. Make sure your community partners are involved in any plans for diverting patients.
- Develop or update agreements with partners that include provisions to share staff, supplies, or office space; consider:
  - Local public health
  - Pharmacies
  - Other healthcare providers
  - Universities and schools
  - Veterinary offices
  - Private organizations
  - Dental offices

There may be partners in your community who are able to provide additional resources during a pandemic. By having agreements in place before a pandemic occurs, you will have the supplies you need. The Resources tab has descriptions and examples of agreements between partners.

If your local public health department clinic does not plan to see patients during the pandemic, they may have resources to share. Also consider other healthcare providers. It may be possible to partner with another primary care provider in your community to share supplies and patient loads. Specialty clinics and providers, such as dermatologists and plastic surgeons, may also be available to augment your staff. Veterinarians and dentists may be able to help give vaccines or treat minor injuries. Lastly, retail and private pharmacies may be able to assist your office.

University and school clinics closed due to school holidays or for other reasons may also be able to provide staff and supplies to your office. Private organizations may be able to provide resources such as office and storage space, or administrative staff.
Vendors

- **Maintain contact information for all vendors; consider vendors for:**
  - Medications
  - Medical supplies
  - Oxygen
  - Laboratory services
  - Environmental services
  - Internet services

When identifying points of contact for your vendors, it is a good idea to identify primary and backup contacts.

In addition to your current vendors, it may be useful to identify additional vendors you may be able to use in a pandemic. You may even want to think about commercial vendors, such as hardware stores and retail pharmacies, for supplies.

- **Determine if other provider offices have the same vendors**

  If other provider offices have the same vendors your office does, you will need to contact your vendors to determine how they will allocate their supplies. For example, will orders be filled on a first-come, first-served basis, or will supplies be rationed so that all offices receive them?

- **Develop or update written agreements and priority designations with your vendors for supply and resupply of critical services or equipment in the event of a pandemic**

  Include information about prices and payments in your written agreements. Your vendor may consider postponing payment for supplies until after the pandemic, or you may be able to negotiate a discounted rate or payment plan.
- **Verify vendors have contingency plans for supplies**

  Contact your vendors to find out about their contingency plans. This will ensure your office will get the supplies you need. Make sure the plan is specific and includes what your vendors will provide.

- **Discuss financing options with vendors**

  You may be able to negotiate with your vendors to lower your costs in the event of a pandemic; for example, your vendors may be willing to offer a discounted price for larger quantities of supplies. They may be willing to lower prices after a pandemic in order to assist your office as you return to normal operations.

  You may want to consider invoking *force majeure*1 clauses for liability protection in the event of a pandemic. This frees your office from any obligations negotiated with your vendors. For example, invoking *force majeure* may mean that your office is able to purchase supplies from multiple vendors, rather than relying exclusively on one.
- **Develop memoranda of understanding (MOU) with your contracted environmental services providers to ensure services are maintained in the event of a pandemic**

  Contact your environmental services providers to find out about their contingency plans. This will ensure your office will get the services you need. Make sure the plan is specific. If your contracted environmental services providers are unable to provide services, having an MOU in place can help ensure your office's environmental needs are met in the event of a pandemic. Discuss with your providers how they will ensure your office receives services.

  Due to the high influx of patients during a pandemic, you should anticipate higher amounts of waste disposal and laundry and the need for more frequent pickup. Make sure these issues are discussed and addressed in your contracts.

  Disposable linens and patient gowns may help reduce some of your office's laundry needs during a pandemic. Consider having these items on hand in case laundry services are delayed, or the influx of patients exceeds your linen supply.

  The **Resources** tab includes a sample [MOU](#).
Safety and Security

Consider implementing access controls to ensure staff safety

During a pandemic it is possible that your office will encounter patients demanding to be seen or given the vaccine. Although unlikely, it is a good idea to develop a plan to ensure your staff is safe in the event that a patient becomes unruly.

It is likely that some patients will demand services or challenge staff in order to get answers. This can be stressful on your staff. Media messaging to the public to respect healthcare workers can go a long way towards increasing patients' gratitude and patience.

It is important to have a system in place for alerting your staff to a potential security threat in the office. Make sure your staff is familiar with procedures to take in the event that office security is compromised.

Consider a plan to secure medications and supplies

It may be helpful to assign someone the responsibility of locking up critical supplies, such as medications, vaccines, and masks. In addition, make sure you have identified a secure location away from patient areas. You may want to consider coordinating with your local law enforcement agency to provide security and crowd management in the event of a pandemic.
Utilities

- **Contact utility providers to discuss prioritization and timeline for restoration of services in the event of disruption**

  It is a good idea to contact your local utility providers to discuss restoration of services in the event of a pandemic. This can help ensure your office is given priority if services are disrupted.

- **Develop a utility failure plan that includes a partnership with public health and emergency management for maintaining office operations and vaccine storage requirements**

  If your office loses electricity, it is important to have a backup plan in place. If possible, consider purchasing generators to provide power to vaccine cold storage. Make sure your office has flashlights and portable radios in case of power loss.

  In addition, your local public health department and emergency management agency may be able to provide backup electricity sources, technology support, or temporary cold storage for vaccines.
Infection Control

- Develop a procedure for disinfecting equipment such as beds, chairs, and lights, and magazines, toys, and similar items in patient areas

Make sure your office has a written procedure for disinfecting items such as exam lights and patient beds and chairs in both waiting rooms and patient areas. Disinfecting these items properly after each patient can help reduce the likelihood of the virus spreading.

Make sure your waiting rooms and other patient areas have hand sanitizer gels available. Consider removing all magazines and children’s toys from the waiting room. You may want to replace these with videos.
Education and Training

- Develop or obtain just-in-time pandemic influenza training for staff

While specific information on the severity and strain will not be available prior to the pandemic, your staff should be familiar with the term pandemic and what such a situation means for your office. There are many pandemic planning training videos, Webcasts, and courses offered both online and in person. Several of these trainings can be accessed from the CDC website.
Familiarize yourself with your community’s fatality management capabilities

Although it is unlikely a patient will die in the office, family members may call your office to ask what to do if a patient dies at home. Knowing your community’s fatality management capabilities will help your office handle patient deaths in an efficient manner. In addition to determining the available body storage in your community, it is important to identify points of contact for mortuary services.

It is also important to be aware of your community’s protocols for reporting and certifying deaths. Make sure you have contact information for those individuals, including the medical examiner or coroner, who are able to certify deaths in the event your providers cannot.
Education and Training

- Share the office plan with your staff members and clearly communicate what activities are expected of them in the event of a pandemic

  Making sure your office staff knows your pandemic plan is very important. Your staffing policies will most likely change in a pandemic. Your staff needs to know about these changes before the pandemic happens. It is important to involve your staff members in the planning process so their needs are met.

  Once you have your plan developed, schedule time to go over it with your staff. Answer any questions they may have. By doing this, your staff will know who to contact, where to find the plan, and what their responsibilities are if a pandemic occurs.

- Train staff on the office plan and exercise the plan as applicable

  Regularly train your staff on the office plan to ensure they are familiar with it and understand their responsibilities in the event of a pandemic. Exercise the internal office plan to ensure that it is functional and practical for your office. If your office plan is integrated into the community plan, participate in community-wide exercises when possible. This will help ensure effective coordination between your office and other community partners.
Participate in community pandemic influenza planning and exercises with your hospitals, local public health department, emergency management agency, and other community emergency response agencies

Exercises allow your community to practice the plan and make sure it will work. During an exercise, the plan's strengths and weaknesses are identified, and recommendations are made for improvement. Your participation will help integrate your office's plan into the community's pandemic plan.

You can exercise the entire plan, or pieces of a plan. For example, your community may decide to focus an exercise on alternate care facilities.

There are different ways to exercise. Tabletop exercises bring partners together to work through a scenario. Participants discuss the plan and each agency's actions, identifying potential gaps in communication and coordination. In a full-scale exercise, participants are in the field acting out the plan. In other words, a full-scale exercise simulates an event.

Participate in community drills for stockpile distribution and dispensing

If your community plans to receive SNS supplies, there is likely a plan for distributing and dispensing them in the community. Participating in drills designed to test the community's distribution and dispensing plan can help ensure your office receives the supplies you need in a timely manner in the event of a pandemic. Your local public health department can help your office get involved in community distribution and dispensing drills.
Integrate your office into the community's pandemic influenza plan by coordinating with your local public health department, emergency management agency, hospitals, and other healthcare providers to deliver patient care

A pandemic will place a huge burden on the U.S. healthcare system. Published estimates based on extrapolation of the 1957 and 1968 pandemics suggest that there could be 839,000 to 9,625,000 hospitalizations, 18 to 42 million outpatient visits, and 20 to 47 million additional illnesses, depending on the attack rate of infection during the pandemic. Estimates based on extrapolation from the more severe 1918 pandemic suggest that substantially more hospitalizations and deaths could occur. The demand for inpatient and intensive-care unit (ICU) beds and assisted ventilation services could increase by more than 25% under the less severe scenario. Pre-pandemic planning by healthcare facilities is therefore essential to provide quality, safe uninterrupted care to ill persons, and to prevent further spread of infection. Effective planning and implementation will depend on close collaboration among state and local health departments, community partners, and neighboring and regional healthcare facilities [31].

Unlike an isolated event such as a hurricane or building collapse, a pandemic will affect the country as a whole simultaneously. It is unlikely that communities will receive help from either federal or state governments. This means that everyone within the community must work together to deliver safe patient care while preserving resources.

Community pandemic plans ensure that all partners are working together under a common framework. If you work with your partners to determine how to handle an increased number of patients with limited resources, your community will likely experience less disruption. Efficient coordination will enable your office to share resources, staff, and patient load with community partners.

It is just as important to work with your community partners to revise your community plan after a pandemic. Share what your office learned, in addition to challenges and strategies employed. This information will help ensure that your community's plan is updated and applicable to your office and other primary care providers in your community.
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The following checklists are additional resources your office can use when developing your pandemic influenza plan.

**Department of Health and Human Services (HHS) and the Centers for Disease Control and Prevention (CDC)**


**American Academy of Family Physicians (AAFP)**

- Checklist to Prepare Doctors' Offices for Pandemic Influenza [https://www.aafp.org/dam/AAFP/documents/about_us/disaster/PanFluChecklist.pdf](https://www.aafp.org/dam/AAFP/documents/about_us/disaster/PanFluChecklist.pdf)
- Business Planning Checklist to Prepare Family Medicine Offices for Pandemic Influenza [https://www.aafp.org/dam/AAFP/documents/about_us/disaster/PanFluBizChecklist.pdf](https://www.aafp.org/dam/AAFP/documents/about_us/disaster/PanFluBizChecklist.pdf)
Medical Offices and Clinics Pandemic Influenza Planning Checklist

Planning for pandemic influenza is critical for ensuring a sustainable healthcare response. The Department of Health and Human Services (HHS) and the Centers for Disease Control and Prevention (CDC) have developed the following checklist to help medical offices and ambulatory clinics assess and improve their preparedness for responding to pandemic influenza. This checklist is modeled after a pandemic preparedness checklist for hospitals and should be used in conjunction with guidance on healthcare preparedness planning in Supplement 3 of the HHS Pandemic Influenza Plan. Many of the issues included in the checklist are also relevant to other outpatient settings that provide episodic and chronic healthcare services (e.g., dental, podiatric, and chiropractic offices, ambulatory surgery centers, hemodialysis centers). Given the variety of healthcare settings, individual medical offices and clinics may need to adapt this checklist to meet their unique needs. Further information can be found at www.pandemicflu.gov.

This checklist identifies key areas for pandemic influenza planning. Medical offices and clinics can use this tool to identify the strengths and weaknesses of current planning efforts. Links to websites with information are provided throughout the document. However, actively seeking information that is available locally or at the state level will be necessary to complete the development of the plan. Also, for some elements of the plan (e.g., education and training programs), information may not be immediately available and it will be necessary to monitor selected websites for new and updated information.

1. Structure for planning and decision making.

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Pandemic influenza has been incorporated into emergency management planning for the organization.

A planning committee has been created to specifically address pandemic influenza preparedness for the medical office or clinic.

A person has been assigned responsibility for coordinating preparedness planning for the practice or organization thereafter referred to as the pandemic influenza response coordinator.

(Insert name, title and contact information)

Members of the planning committee include the following: (Insert below or attach list with name, title and contact information for each)

- Administration:
- Medical staff:
- Nursing:
- Reception personnel:
- Environmental services (if applicable):
- Clinic laboratory personnel (if applicable):
- Other member(s):

A point of contact (e.g., person assigned infection control responsibility for the organization or an outside consultant) for questions/concerns on infection control measures to prevent transmission of pandemic influenza has been identified. (Insert name, title, and contact information)

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March 6, 2006
Version 2.2
3. Elements of an influenza pandemic plan. (continued)

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- The pandemic response coordinator has contacted local or regional pandemic influenza planning groups to obtain information on communication and coordination plans, including notification when updated plans are created. (For more information on state and local planning, see [www.hhs.gov/pandemic/plan/part2.html](http://www.hhs.gov/pandemic/plan/part2.html) for overview)

- A list or database has been created with contact information on patients who have regularly-scheduled visits and may need to be contacted during a pandemic for purposes of rescheduling office visits or assigning them to another point of care. (Insert location of list/database)

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A plan is in place to provide an education and training program to ensure that all personnel understand the implications of, and control measures for, pandemic influenza.

- A person has been designated to coordinate education and training (e.g., identify and facilitate access to education and training programs, maintain a record of attendance at education and training programs). (Insert name, title and contact information)

- Current and potential opportunities for long-distance (e.g., web-based) and local (e.g., health department or hospital sponsored programs, programs offered by professional organizations or federal agencies) education of medical and nursing personnel have been identified. ([http://www.cdc.gov/flu/professionals/training/](http://www.cdc.gov/flu/professionals/training/))

- Language and reading-level appropriate materials on pandemic influenza (e.g., available through state and federal public health agencies and professional organizations) appropriate for professional, allied and support personnel have been identified and a plan is in place for obtaining these materials. (For more information see [www.cdc.gov/flu/professionals/patientinfo.htm](http://www.cdc.gov/flu/professionals/patientinfo.htm))

- Education and training includes information on infection control measures to prevent the spread of pandemic influenza. ([www.hhs.gov/pandemic/plan/sup4.html](http://www.hhs.gov/pandemic/plan/sup4.html))

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Informational materials for patients on pandemic influenza that are language and reading-level appropriate for the population being served have been identified, and a plan is in place to obtain these materials. (For more information see [www.cdc.gov/flu/professionals/patientinfo.htm](http://www.cdc.gov/flu/professionals/patientinfo.htm))

- The roles of medical and nursing personnel in providing health care guidance for patients with pandemic influenza have been established.

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A plan for triage and management of patients during a pandemic has been developed.

- A system is in place for phone (and e-mail, where appropriate) triage of patients to determine who requires a medical evaluation, to limit office visits to those that are medically necessary.

- Plans have been developed to manage patient care at the height of the pandemic including the following possibilities:
  - Temporarily canceling non-essential medical visits (e.g., annual physicals).
  - Designating separate blocks of time for non-influenza and influenza-related patient care.

- Local plans and criteria for the disposition of patients following a medical evaluation (e.g., hospitalization, home health care services, self- or family-based care at home) have been discussed with local hospital and health care agencies and local health department. (Flexibility will be necessary based on hospital bed capacity)

---

An infection control plan is in place and includes the following: (For information on infection control recommendations for pandemic influenza see [www.hhs.gov/pandemic/plan/sup4.html](http://www.hhs.gov/pandemic/plan/sup4.html))

- A specific waiting room location has been designated for patients with symptoms of pandemic influenza that is segregated from other patients awaiting care. (This may not be feasible in very small waiting rooms, in which case the emphasis may be on use of masks as noted below)
3. Elements of an influenza pandemic plan. (continued)

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- The management of personnel who are at increased risk for influenza complications (e.g., pregnant women, immunocompromised healthcare workers) by placing them on administrative leave or altering their work location.
- The ability to monitor seasonal influenza vaccination of healthcare personnel.
- The offer of annual influenza vaccine to medical office or clinic personnel.

**Issues related to surge capacity (i.e., dealing with an influx of patients and staff and supply shortages) during a pandemic have been addressed.** (For more information see [www.hhs.gov/pandemicflu/plan/sup3.html#surge](http://www.hhs.gov/pandemicflu/plan/sup3.html#surge))

- Plans for managing a staffing shortage within the organization due to illness in personnel or their family members have been addressed.
- Staff have been encouraged to develop their own family care plans for the care of children and seniors in the event community containment measures (e.g., "stay at home," school closures) are implemented. ([www.pandemicflu.gov/plaguide/checklist.html](http://www.pandemicflu.gov/plaguide/checklist.html) / [www.pandemicflu.gov/plaguide/familyhealthinfo.html](http://www.pandemicflu.gov/plaguide/familyhealthinfo.html))

- The minimum number and categories of personnel necessary to keep the office/clinic open on a given day have been determined.
- Plans for either closing the office/clinic or recruiting temporary personnel during a staffing crisis have been addressed.
- Anticipated consumable resource needs (e.g., masks, gloves, hand hygiene products, medical supplies) have been estimated.
- A primary plan and contingency plan to address supply shortages have been developed and each detail procedures for acquisition of supplies through normal channels, as well as requesting resources when normal channel resources have been exhausted.
- Plans include stockpiling at least a week’s supply of consumable resources, including all necessary medical supplies, when there is evidence that pandemic influenza has reached the United States.
### 1.3 Establish policies to be implemented during a pandemic:

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- Establish policies for employee compensation and sick-leave absences unique to a pandemic (e.g., non-punitive, liberal leave), including policies on when a previously ill person is no longer infectious and can return to work after illness.
- Establish policies for flexible worksite (e.g., telecommuting) and flexible work hours (e.g., staggered shifts).
- Establish policies for preventing influenza spread at the worksite (e.g., promoting respiratory hygiene/cough etiquette, and prompt exclusion of people with influenza symptoms).
- Establish policies for employees who have been exposed to pandemic influenza, are suspected to be ill, or become ill at the worksite (e.g., infection control response, immediate mandatory sick leave).
- Establish policies for restricting travel to affected geographic areas (consider both domestic and international sites), evacuating employees working in or near an affected area when an outbreak begins, and guidance for employees returning from affected areas (refer to CDC travel recommendations).
- Set up authorities, triggers, and procedures for activating and terminating the company’s response plan, altering business operations (e.g., shutting down operations in affected areas), and transferring business knowledge to key employees.

### 1.4 Allocate resources to protect your employees and customers during a pandemic:

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- Provide sufficient and accessible infection control supplies (e.g., hand-hygiene products, tissues and receptacles for their disposal) in all business locations.
- Enhance communications and information technology infrastructures as needed to support employee telecommuting and remote customer access.
- Ensure availability of medical consultation and advice for emergency response.

### 1.5 Communicate to and educate your employees:

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- Develop and disseminate programs and materials covering pandemic fundamentals (e.g., signs and symptoms of influenza, modes of transmission), personal and family protection and response strategies (e.g., hand hygiene, coughing/sneezing etiquette, contingency plans).
- Anticipate employee fear and anxiety, rumors and misinformation and plan communications accordingly.
- Ensure that communications are culturally and linguistically appropriate.
- Disseminate information to employees about your pandemic preparedness and response plan.
- Provide information for the at-home care of ill employees and family members.
- Develop platforms (e.g., hotlines, dedicated websites) for communicating pandemic status and actions to employees, vendors, suppliers, and customers inside and outside the worksite in a consistent and timely way, including redundancies in the emergency contact system.
- Identify community sources for timely and accurate pandemic information (domestic and international) and resources for obtaining counter-measures (e.g., vaccines and antivirals).

### 1.6 Coordinate with external organizations and help your community:

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- Collaborate with insurers, health plans, and major local healthcare facilities to share your pandemic plans and understand their capabilities and plans.
- Collaborate with federal, state, and local public health agencies and/or emergency responders to participate in their planning processes, share your pandemic plans, and understand their capabilities and plans.
- Communicate with local and/or state public health agencies and/or emergency responders about the assets and/or services your business could contribute to the community.
- Share best practices with other businesses in your communities, chambers of commerce, and associations to improve community response efforts.
It is critical to ensure medical offices and other outpatient facilities (e.g., outpatient/ambulatory clinics, outpatient surgery centers, urgent care centers, physical therapy/rehabilitation offices or clinics) that provide routine, episodic, and/or chronic healthcare services can manage an increased demand for services in the midst of an influenza outbreak. Ensuring a sustainable community healthcare response will be important.

1. **Develop a Business Continuity Plan**—Outbreaks will impact your organization, employees, suppliers of critical materiel, and your family. Identify your office/clinic’s essential functions and the individuals who perform them. Make sure you have trained enough people to properly work in these essential functions and allow for potential absenteeism. Develop a plan that will sustain your core business activities for several weeks. Make sure you have alternate plans for critical supplies in case there is disruption in your supply chains.

2. **Inform employees about your plan for coping with additional surge during a pandemic**—Provide clear and frequent communication to ensure that your staff is aware and understand the plan. Explain any policies and procedures that will be used to protect staff and your patients, and to manage a surge of patients. Improve the resiliency of your staff by advising that employees have a pandemic family plan or personal plans.

3. **Plan to operate your facility if there is significant staff absenteeism**—Are you ready for 20% to 40% of your employees not being able to come to work? Cross training your staff is key to resilience should significant staff absenteeism occur. What else can be done to ensure continuity of operations with reduced staff?
4. **Protect your workplace by asking sick employees to stay home**—Be sure to ask sick staff to stay home. All personnel should self-monitor daily for signs and symptoms of febrile respiratory illness. Staff who develop these symptoms should be instructed not to report to work, or if at work, should cease patient care activities and notify their supervisor. Be sure to align your sick leave policies so ill staff can stay home.

5. **Plan for a surge of patients and increased demands for your services**—Consider using your telephone system to deliver messages to incoming callers about when to seek medical care at your facility, when to seek emergency care, and where to go for information about caring for a person with flu at home. Consider extending your hours of operation to include telephone triage of patients during a community outbreak.

6. **Care for patients with XXX in your facility**—Make plans to screen patients for signs and symptoms of febrile respiratory illness at entry to the facility. If feasible, use separate waiting and exam rooms for possible novel H1N1 flu patients; plan to offer surgical masks to symptomatic patients who are able to wear them (adult and pediatric sizes should be available), provide facial tissues, receptacles for their disposal, and provide hand hygiene products in waiting areas and examination rooms.

7. **Take steps to protect the health of your workforce during an outbreak of XXX**—All healthcare personnel who come in close contact with patients who may have XXX should take precautions to include use of respiratory and eye protection for all patient care activities. Plan now to stockpile sufficient PPE for your staff.

8. **Provide immunization against seasonal flu at no cost to your staff**—In the fall there may be several influenza strains circulating at the same time. Although seasonal flu immunization will not provide protection to XXXX, annual influenza vaccination is recommended for healthcare professionals and will likely protect against seasonal influenza strains.
9. **Make sure you know about the pandemic planning and response activities of the hospitals, outpatient facilities and local public health in your community**—Actively seek information from and coordinate with key medical, clinical facilities and public health departments in your community to learn about how they will manage patients during a pandemic. Medical offices, emergency rooms, urgent care centers and hospitals in communities with outbreaks will likely have difficulty managing a large influx of patients; a coordinated community response is important to manage surge and assure optimal patient care. Develop a plan to manage your patients who do not need to seek emergency services.

10. **Plan now so you will know where to turn to for reliable, up-to-date information in your local community**—Staff in healthcare settings should monitor the CDC H1N1 Influenza website and local and state health department websites for the latest information. See these websites for contact information for local health departments and state health departments.

Be prepared for a range of situations. The true impact of novel H1N1 flu outbreaks in the coming months will not be known until it happens. Be prepared for a possibility that your facility will have significant increased demand for services and the possibility that a fall outbreak may have greater impact than the outbreak that occurred in the spring, 2009.

For more information see the Medical Offices and Clinics Pandemic Influenza Planning Checklist. [https://www.cdc.gov/flu/pandemic-resources/pdf/medofficesclinics.pdf](https://www.cdc.gov/flu/pandemic-resources/pdf/medofficesclinics.pdf)
Incident Command System (ICS)

This information is taken from the U.S. Department of Labor, Occupational Safety and Health Administration, http://www.osha.gov/SLTC/etools/ics/what_is_ics.html [37].

The Incident Command System (ICS) is a standardized on-scene incident management concept designed specifically to allow responders to adopt an integrated organizational structure equal to the complexity and demands of any single incident or multiple incidents without being hindered by jurisdictional boundaries.

In 1980, federal officials transitioned ICS into a national program called the National Interagency Incident Management System (NIIMS) (now known as the National Incident Management System [NIMS]), which became the basis of a response management system for all federal agencies with wildfire management responsibilities. Since then, many federal agencies have endorsed the use of ICS and several have mandated its use.

An ICS enables integrated communication and planning by establishing a manageable span of control. An ICS divides an emergency response into five manageable functions essential for emergency response operations: Command, Operations, Planning, Logistics, and Finance/Administration. Figure 1 below shows a typical ICS structure.

![Figure 1 — Incident Command System Structure](image-url)

The **Incident Commander** (IC) or the **Unified Command** (UC) is responsible for all aspects of the response, including developing incident objectives and managing all incident operations.
The IC/UC is faced with many responsibilities when he/she arrives on scene. Unless specifically assigned to another member of the Command or General Staffs, these responsibilities remain with the IC/UC. Some of the more complex responsibilities include:

- Establish immediate priorities especially the safety of responders, other emergency workers, bystanders, and people involved in the incident.
- Stabilize the incident by ensuring life safety and managing resources efficiently and cost effectively.
- Determine incident objectives and strategy to achieve the objectives.
- Establish and monitor incident organization.
- Approve the implementation of the written or oral Incident Action Plan (IAP).
- Ensure adequate health and safety measures are in place.

The **Command Staff** is responsible for public affairs, health and safety, and liaison activities within the incident command structure. The IC/UC remains responsible for these activities or may assign individuals to carry out these responsibilities and report directly to the IC/UC.

- The **Information Officer's** role is to develop and release information about the incident to the news media, incident personnel, and other appropriate agencies and organizations.
- The **Liaison Officer's** role is to serve as the point of contact for assisting and coordinating activities between the IC/UC and various agencies and groups. This may include Congressional personnel, local government officials, and criminal investigating organizations and investigators arriving on the scene.
- The **Safety Officer's** role is to develop and recommend measures to the IC/UC for assuring personnel health and safety and to assess and/or anticipate hazardous and unsafe situations. The Safety Officer also develops the Site Safety Plan, reviews the Incident Action Plan for safety implications, and provides a timely, complete, specific, and accurate assessment of hazards and required controls.
The **General Staff** includes Operations, Planning, Logistics, and Finance/Administrative responsibilities. These responsibilities remain with the IC until they are assigned to another individual. When the Operations, Planning, Logistics or Finance/Administrative responsibilities are established as separate functions under the IC, they are managed by a section chief and can be supported by other functional units.

- The **Operations Staff** is responsible for all operations directly applicable to the primary mission of the response.

- The **Planning Staff** is responsible for collecting, evaluating, and disseminating the tactical information related to the incident, and for preparing and documenting IAPs.

- The **Logistics Staff** is responsible for providing facilities, services, and materials for the incident response.

- The **Finance and Administrative Staff** is responsible for all financial, administrative, and cost analysis aspects of the incident.

The following is a list of Command Staff and General Staff responsibilities that either the IC or UC of any response should perform or assign to appropriate members of the Command or General Staffs:

- Provide response direction,
- Coordinate effective communication,
- Coordinate resources,
- Establish incident priorities,
- Develop mutually agreed-upon incident objectives and approve response strategies,
- Assign objectives to the response structure,
- Review and approve IAPs,
- Ensure integration of response organizations into the ICS/UC,
- Establish protocols,
- Ensure worker and public health and safety, and
- Inform the media.
The modular organization of the ICS allows responders to scale their efforts and apply the parts of the ICS structure that best meet the demands of the incident. In other words, there are no hard and fast rules for when or how to expand the ICS organization. Many incidents will never require the activation of Planning, Logistics, or Finance/Administration Sections, while others will require some or all of them to be established. A major advantage of the ICS organization is the ability to fill only those parts of the organization that are required. For some incidents, and in some applications, only a few of the organization's functional elements may be required. However, if there is a need to expand the organization, additional positions exist within the ICS framework to meet virtually any need.

For example, in responses involving responders from a single jurisdiction, the ICS establishes an organization for comprehensive response management. However, when an incident involves more than one agency or jurisdiction, responders can expand the ICS framework to address a multi-jurisdictional incident.

The roles of the ICS participants will also vary depending on the incident and may even vary during the same incident. Staffing considerations are based on the needs of the incident. The number of personnel and the organization structure are dependent on the size and complexity of the incident. There is no absolute standard to follow. However, large-scale incidents will usually require that each component, or section, is set up separately with different staff members managing each section. A basic operating guideline is that the Incident Commander is responsible for all activities until command authority is transferred to another person.

Another key aspect of an ICS that warrants mention is the development of an IAP. A planning cycle is typically established by the Incident Commander and Planning Section Chief, and an IAP is then developed by the Planning Section for the next operational period (usually 12- or 24-hours in length) and submitted to the Incident Commander for approval. Creation of a planning cycle and development of an IAP for a particular operational period help focus available resources on the highest priorities/incident objectives. The planning cycle, if properly practiced, brings together everyone’s input and identifies critical shortfalls that need to be addressed to carry out the Incident Commander's objectives for that period.
Although a single Incident Commander normally handles the command function, an ICS organization may be expanded into a Unified Command (UC). The UC is a structure that brings together the "Incident Commanders" of all major organizations involved in the incident in order to coordinate an effective response while at the same time carrying out their own jurisdictional responsibilities. The UC links the organizations responding to the incident and provides a forum for these entities to make consensus decisions. Under the UC, the various jurisdictions and/or agencies and non-government responders may blend together throughout the operation to create an integrated response team.

The UC is responsible for overall management of the incident. The UC directs incident activities, including development and implementation of overall objectives and strategies, and approves ordering and releasing of resources. Members of the UC work together to develop a common set of incident objectives and strategies, share information, maximize the use of available resources, and enhance the efficiency of the individual response organizations.

The UC may be used whenever multiple jurisdictions are involved in a response effort. These jurisdictions could be represented by:

- Geographic boundaries (such as two states, Indian Tribal Land);
- Governmental levels (such as local, state, federal);
- Functional responsibilities (such as fire fighting, oil spill, Emergency Medical Services [EMS]);
- Statutory responsibilities (such as federal land or resource managers); or
- Some combination of the above.
Actual UC makeup for a specific incident will be determined on a case-by-case basis taking into account: (1) the specifics of the incident, (2) determinations outlined in existing response plans, or (3) decisions reached during the initial meeting of the UC. The makeup of the UC may change as an incident progresses in order to account for changes in the situation. The UC is a team effort, but to be effective, the number of personnel should be kept as small as possible.

Frequently, the first responders to arrive at the scene of an incident are emergency response personnel from local fire and police departments. The majority of local responders are familiar with National Incident Management System (NIMS) ICS and are likely to establish one immediately. As local, state, federal, and private party responders arrive on-scene for multi-jurisdictional incidents, responders would integrate into the ICS organization and establish a UC to direct the expanded organization. Although the role of local and state responders can vary depending on state laws and practices, local responders will usually be part of the ICS/UC.

Members in the UC have decision-making authority for the response. To be considered for inclusion as a UC representative, the representative’s organization must:

- Have jurisdictional authority or functional responsibility under a law or ordinance for the incident;
- Have an area of responsibility that is affected by the incident or response operations;
- Be specifically charged with commanding, coordinating, or managing a major aspect of the response; and
- Have the resources to support participation in the response organization.

The addition of a UC to the ICS enables responders to carry out their own responsibilities while working cooperatively within one response management system. Under the National Contingency Plan (NCP), the UC may consist of a pre-designated On-Scene Coordinator (OSC), the state OSC, the Incident Commander for the Responsible Party (RP), and the local emergency response Incident Commander.
ICS and UC Training


ICS training is available in four modules at NIMS Online. The four modules are:

1. ICS-100, Introduction to ICS
2. ICS-200, Basic ICS
3. ICS-300, Intermediate ICS
4. ICS-400, Advanced ICS

In addition to the four courses shown above, three other training courses are also available online:

1. IS-700, National Incident Management System (NIMS), An Introduction
2. IS-800.B, National Response Framework, An Introduction
3. IS-808, Emergency Support Function (ESF) #8 – Public Health and Medical Services
Aid Agreements

Mutual Aid Agreements (MAAs)

Mutual aid agreements (MAAs) and assistance agreements (AAs) are agreements between agencies, organizations, and jurisdictions that provide a mechanism to quickly obtain emergency assistance in the form of personnel, equipment, materials, and other associated services. The primary objective is to facilitate rapid, short-term deployment of emergency support prior to, during, and after an incident.

In emergency services, mutual aid is an agreement among emergency responders to lend assistance across jurisdictional boundaries. This may occur due to an emergency response that exceeds local resources, such as a disaster or a multiple-alarm fire. Mutual aid may be ad hoc and requested only when such an emergency occurs. It may also be a formal standing agreement for cooperative emergency management on a continuing basis, such as ensuring that resources are dispatched from the nearest fire station, regardless of which side of the jurisdictional boundary the incident is on. Agreements that send closest resources are regularly referred to as "automatic aid agreements". Mutual aid may also extend beyond local response. Several states have statewide mutual aid systems.

Memoranda of Agreement (MOAs)

A memorandum of agreement (MOA) or cooperative agreement is a document written between parties to cooperatively work together on an agreed upon project or meet an agreed upon objective. The purpose of an MOA is to have a written understanding of the agreement between parties. The MOA can also be a legal document that is binding and hold the parties responsible to their commitment or just a partnership agreement.

An MOA can also be used as a document outlining the cooperative terms of two entities to work in partnership on certain listed projects, or as a general partnership. The agreed responsibilities of the partners will be listed and the benefits of each party will be listed. As a part of the agreement there is usually a list of binding terms that makes the partnership a cohesive unity and often there is an obligation of funds attached to certain terms in the agreement.
A memorandum of understanding (MOU or MoU) is a document describing a bilateral or multilateral agreement between parties. It expresses a convergence of will between the parties, indicating an intended common line of action. It most often is used in cases where parties either do not imply a legal commitment or in situations where the parties cannot create a legally enforceable agreement.

Many government agencies use MOUs to define a relationship between departments or agencies.
Example MOU

Memorandum of Understanding between (Your Organization) and (Partnering Organization) for Application to

I. MISSION

Include a brief description of your organization’s mission and the partnering organization’s mission. You may also want to include a sentence about the specific program, if applicable.

Together, the Parties enter into this Memorandum of Understanding to mutually promote (Your Organization) and (Partnering Organization) operating under this MOU agree as follows.

II. PURPOSE AND SCOPE

Describe the intended results or effects that your organization and the partnering organization hope to achieve, and the area(s) that the specific activities will cover. Answering the following questions may help you develop this section.

• Why are the organizations forming a collaboration? What are the benefits for the organization?

• Who is the target population?

• How does the target population benefit?

Include issues of funding if necessary. For example:

Each organization of this MOU is responsible for its own expenses related to this MOU. There will/will not be an exchange of funds between the parties for tasks associated with this MOU.
III. RESPONSIBILITIES

Each party will appoint a person to serve as the official contact and coordinate the activities of each organization in carrying out this MOU.

- List contact persons with address and telephone information

The organizations agree to the following tasks for this MOU.

Your organization will:

- List tasks of your organization as bullet points

Partnering organization will:

- List tasks of partnering organization as bullet points

Your organization and Partnering organization will:

- List shared tasks as bullet points

IV. TERMS OF UNDERSTANDING

The term of this MOU is for a period of insert length of MOU, usually 1 to 3 years from the effective date of this agreement and may be extended upon written mutual agreement. It shall be reviewed at least insert how often, usually annually to ensure that it is fulfilling its purpose and to make any necessary revisions.

Either organization may terminate this MOU upon thirty (30) days written notice without penalties or liabilities.
Authorization

The signing of this MOU is not a formal undertaking. It implies that the signatories will strive to reach, to the best of their ability, the objectives stated in the MOU.

On behalf of the organization I represent, I wish to sign this MOU and contribute to its further development.

**Your organization**

*Name:*

*Title:*

*Organization:*

*Date:*

**Partnering organization**

*Name:*

*Title:*

*Organization:*

*Date:*
**Antibiotic**: A substance produced by bacteria or fungi that destroys or prevents the growth of other bacteria and fungi.

**Antiviral**: Drug that is used to prevent or cure a disease caused by a virus, by interfering with the ability of the virus to multiply in number or spread from cell to cell.

**Asymptomatic**: Presenting no symptoms of disease.

**Contagious**: A contagious disease is easily spread from one person to another by contact with the infectious agent that causes the disease. The agent may be in droplets of liquid particles made by coughing or sneezing, contaminated food utensils, water or food.

**Continuity of Operations**: Refers to the capability to ensure the performance of essential functions during an emergency or situation that may disrupt normal operations.

**Epidemic**: A disease occurring suddenly in humans in a community, region or country in numbers clearly in excess of normal.

**False Negative**: An erroneous test result indicating a disease is not present, when in reality it is. False negatives fail to observe a difference when one exists.

**False Positive**: An erroneous test result indicating a disease is present, when in reality it is not. False positives observe a difference when one does not exist.

**Force majeure**: An unexpected and disruptive event that may excuse a party from liability if an unforeseen event beyond control prevents the party from performing its obligations under the contract. Force majeure clauses usually include natural disasters, war, or the failure of third parties to perform their obligations (i.e., subcontractors).

[forcegen.shtml](http://www.library.yale.edu/~llicense/forcegen.shtml)

**H1N1**: Also known as "swine flu." A novel new influenza virus causing illness in people. This new virus was first detected in the U.S. in April 2009, and has spread to many countries around the world.
**Hospice Care:** Always provides palliative care (see palliative care). However, it is focused on terminally ill patients—people who no longer seek treatments to cure them and who are expected to live for about six months or less. ([http://www.getpalliativecare.org/whatis](http://www.getpalliativecare.org/whatis)).

**Influenza:** A serious disease caused by viruses that infect the respiratory tract.

**Isolation:** A state of separation between persons or groups to prevent the spread of disease. The first published recommendations for isolation precautions in United States hospitals appeared as early as 1877, when a handbook recommended placing patients with infectious diseases in separate facilities. Isolation measures can be undertaken in hospitals or homes, as well as in alternative facilities.

**Modular Emergency Medical System:** Addresses the issue of surge capacity for local healthcare partners by utilizing an alternative means to provide traditional care. The MEMS concept calls for the rapid organization of two types of expandable patient care modules, the Neighborhood Emergency Help Centers (NEHC) and the Acute Care Center (ACC). These two modules will aid in the triage of healthcare needs to support surge capacity issues that are likely to be encountered within our communities.

The mission of the NEHC is to direct casualties, especially non-critical and asymptomatic, potentially exposed patients, away from the Emergency Departments, allowing hospitals to continue to remain open in some capacity. In addition, the NEHC will render basic medical evaluation and triage while also providing limited treatment including the stabilization and distribution/dispensing of prophylaxis, medication, self-help information, and instruction. An acute care center is designed to treat patients who need inpatient treatment but do not require mechanical ventilation. ([http://www.ecbc.army.mil/downloads/reports/ECBC_mems_copper_book.pdf](http://www.ecbc.army.mil/downloads/reports/ECBC_mems_copper_book.pdf); [http://www.dqeready.com/UserFiles/NEHC.pdf](http://www.dqeready.com/UserFiles/NEHC.pdf)).

**MRC:** The Medical Reserve Corps establishes teams of local volunteer medical and public health professionals who can contribute their skills and expertise throughout the year and during times of community need.

**Negative Predictive Value:** A measure of the predictive value of a reported case or epidemic; the proportion of cases reported by a surveillance system or classified by a case definition which are not true cases. ([http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V](http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V))

**Palliative Care:** Specializes in the relief of the pain, symptoms and stress of serious illness. The goal is to improve quality of life for patients and their families. Palliative care is appropriate at any point in an illness, and can be provided at the same time as treatment that is meant to cure. ([http://www.getpalliativecare.org/whatis](http://www.getpalliativecare.org/whatis))
**Pandemic:** The worldwide outbreak of a disease in humans in affecting an exceptionally higher proportion of the population than normal.

**Positive Predictive Value:** A measure of the predictive value of a reported case or epidemic; the proportion of cases reported by a surveillance system or classified by a case definition which are true cases. ([http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V](http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V))

**Pre-pandemic Vaccine:** A vaccine created to protect against currently circulating H5N1 avian influenza virus strains with the expectation that it would provide at least some protection against new virus strains that might evolve. It would likely be the best vaccine defense available until a vaccine specific to the new strain could be developed.

**Prophylactic:** A medical procedure or practice that prevents or protects against a disease or condition (e.g., vaccines, antibiotics, drugs).

**Quarantine:** The period of isolation decreed to control the spread of disease. Before the era of antibiotics, quarantine was one of the few available means of halting the spread of infectious disease. It is still employed today as needed. The list of quarantinable diseases in the United States is established by Executive Order of the President, on recommendation of the Secretary of the Department of Health and Human Services, and includes cholera, diphtheria, infectious tuberculosis, plague, smallpox, yellow fever, and viral hemorrhagic fevers (such as Marburg, Ebola, and Congo-Crimean disease). In 2003, SARS (severe acute respiratory syndrome) was added as a quarantinable disease. In 2005 another disease was added to the list, influenza caused by novel or reemergent influenza viruses that are causing, or have the potential to cause, a pandemic.

**Seasonal Flu:** A respiratory illness that can be transmitted person to person. Most people have some immunity, and a vaccine is available. This is also known as the common flu or winter flu.

**Sensitivity:** The ability of a system to detect epidemics and other changes in disease occurrence. The proportion of persons with disease who are correctly identified by a screening test or case definition as having disease. ([http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V](http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V))

**Specificity:** The proportion of persons without disease who are correctly identified by a screening test or case definition as not having disease. ([http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V](http://www.cdc.gov/reproductivehealth/EpiGlossary/glossary.htm#V))

**Standard of Care vs. Sufficiency of Care:** "The concept of care—medical care that may not be of the same quality as that delivered under non-emergency conditions, but is sufficient for need—is often the reality of surge hospitals because of the difficult circumstances in which care is provided." (Joint Commission on Accreditation of Healthcare Organizations, 2006).
Supportive Care: helps people and their families to cope with a disease and its treatment and to continue with their lives as normally as possible. It should begin from the moment the disease is suspected, through diagnosis and treatment, and for as long afterwards as is necessary.


Triage Tool: Telephone triage is more than answering health questions. Telephone triage health professionals must be able to assess a client's health concerns without the advantage of visual inspection or face-to-face interaction. Health professionals must rely on their communication skills, knowledge of disease processes, and normal growth and development for all age groups in order to ascertain an accurate understanding of the client's symptoms. Telephone triage health professionals must have impeccable listening skills to notice the non-verbal clues the client is giving regarding pain, anxiety, fear, and level of comprehension.

There is a difference between health advice lines and triage lines. Health advice lines are usually a community-based information service that offers answers to general healthcare questions. Triage services are typically offered by healthcare facilities and are used in association with a physician's office. They take calls from patients who are attempting to contact the physician or other healthcare provider after usual office hours, for specific health concerns, or urgent medical needs. A telephone triage health professional must assess the severity of the patient's symptoms and then guide the patient to the appropriate level of care. ([http://www.connectionsmagazine.com/articles/5/090.html](http://www.connectionsmagazine.com/articles/5/090.html)).

Vaccine: A preparation consisting of antigens of a disease-causing organism which, when introduced into the body, stimulates the production of specific antibodies or altered cells. This produces immunity to the disease-causing organism. The antigen in the preparation can be whole disease-causing organisms (killed or weakened) or parts of these organisms.

Viral Culture: A laboratory test in which a patient's specimen samples are placed in live cells that the virus being tested for is able to infect. A culture is positive if the cells show changes.
<table>
<thead>
<tr>
<th>Acronym</th>
<th>Full Form</th>
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<tbody>
<tr>
<td>ACC</td>
<td>Acute Care Center</td>
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<tr>
<td>*ACS</td>
<td>Alternate Care System</td>
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<td>ACF</td>
<td>Acute Care Facilities</td>
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<td>CERT</td>
<td>Community Emergency Response Team</td>
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<td>CMS</td>
<td>Centers for Medicare and Medicaid Services</td>
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<td>COOP</td>
<td>Continuity of Operations Plan</td>
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<td>DMAT</td>
<td>Disaster Medical Assistance Team</td>
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<td>DPH</td>
<td>Department of Public Health</td>
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<td>ECS</td>
<td>Emergency Communication System</td>
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<td>ED</td>
<td>Emergency Department</td>
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<td>EM</td>
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<td>Emergency Management Assistance Compact</td>
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<td>Emergency Operations Center</td>
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<td>EOP</td>
<td>Emergency Operations Plan</td>
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<td>ESAR-VHP</td>
<td>Emergency System for Advanced Registration of Volunteer Healthcare Personnel</td>
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<td>EUA</td>
<td>Emergency Use Authorization</td>
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<td>FEMA</td>
<td>Federal Emergency Management Agency</td>
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<td>HAN</td>
<td>Health Alert Network</td>
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<tr>
<td>IAP</td>
<td>Incident Action Plan</td>
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<td>IC</td>
<td>Incident Commander</td>
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*ACS can also be an abbreviation for Alternate Care Site*
<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<tbody>
<tr>
<td>ICS</td>
<td>Incident Command System</td>
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<td>ILI</td>
<td>Influenza-like Illness</td>
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<td>JIC</td>
<td>Joint Information Center</td>
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<td>JIT</td>
<td>&quot;Just-in-Time&quot; Training</td>
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<td>LTAC</td>
<td>Long Term Acute Care</td>
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<td>LTC</td>
<td>Long Term Care</td>
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<td>MAA</td>
<td>Mutual Aid Agreement</td>
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<td>MEMS</td>
<td>Modular Emergency Medical System</td>
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<td>MMRS</td>
<td>Metropolitan Medical Response System</td>
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<td>MOA</td>
<td>Memorandum of Agreement</td>
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<td>MOU</td>
<td>Memorandum of Understanding</td>
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<td>MSEHPA</td>
<td>Model State Emergency Health Powers Act</td>
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<td>NCP</td>
<td>National Contingency Plan</td>
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<td>NGO</td>
<td>Non Government Agency</td>
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<td>NIMS</td>
<td>National Incident Management System</td>
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<td>NRF</td>
<td>National Response Framework</td>
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<td>OSC</td>
<td>On-Scene Coordinator</td>
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<td>PAHBA</td>
<td>Pandemic and All-Hazards Preparedness Act</td>
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<td>PCP</td>
<td>Primary Care Provider</td>
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<td>Public Health</td>
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<td>Public Health Service Act</td>
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<td>PIO</td>
<td>Public Information Officer</td>
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<td>POD</td>
<td>Point of Dispensing</td>
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<td>PPE</td>
<td>Personal Protective Equipment</td>
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<td>Public Service Announcement</td>
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<td>PSAP</td>
<td>Public Safety Answering Points</td>
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RHPC............................................................... Regional Healthcare Preparedness Coordinator
RMERT .............................................................. Regional Medical Response Team
SME ................................................................. Subject Matter Expert
SNS ................................................................. Strategic National Stockpile
SOP ................................................................. Standard Operating Procedures
TTX ................................................................. Table Top Exercise
UC ................................................................. Unified Command
UEVHPA................................................ Uniform Emergency Volunteer Health Practitioners Act
<table>
<thead>
<tr>
<th>Organization Acronyms</th>
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<tbody>
<tr>
<td>AAACN .................. American Academy of Ambulatory Care Nursing</td>
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<td>AAFP .................... American Academy of Family Physicians</td>
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<td>AAMA .................... American Academy of Medical Administrators</td>
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<td>AANP .................... American Academy of Nurse Practitioners</td>
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<td>AAP ..................... American Academy of Pediatrics</td>
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<td>AAPA .................... American Academy of Physician Assistants</td>
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<tr>
<td>ACCP .................... American College of Clinical Pharmacy</td>
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<tr>
<td>ACP ..................... American College of Physicians</td>
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<tr>
<td>AHA ..................... American Hospital Association</td>
</tr>
<tr>
<td>AHRQ (HHS) ............. Agency for Healthcare Research and Quality</td>
</tr>
<tr>
<td>AIRS .................... Alliance of Information and Referral Systems</td>
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<tr>
<td>AMA ..................... American Medical Association</td>
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<tr>
<td>AMWA ................... American Medical Women's Association</td>
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<tr>
<td>ANA ..................... American Nurses Association</td>
</tr>
<tr>
<td>APCO .................... Association of Public-Safety Communication Officials</td>
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<tr>
<td>ARC ..................... American Red Cross</td>
</tr>
<tr>
<td>ASPCC .................. American Association of Poison Control Centers</td>
</tr>
<tr>
<td>ASPR (HHS) .......... Office of the Assistant Secretary for Preparedness and Response</td>
</tr>
<tr>
<td>ASTHO .................. Association of State and Territorial Health Officials</td>
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<tr>
<td>CDC ..................... Centers for Disease Control and Prevention</td>
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<tr>
<td>CHCANYS ................ Community Health Care Association of New York State</td>
</tr>
<tr>
<td>COGH (CDC) ............. Coordinating Center for Global Health</td>
</tr>
<tr>
<td>DHQP (CDC) ............. Division of Healthcare Quality Promotion</td>
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<tr>
<td>DHS ..................... Department of Homeland Security</td>
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<td>Acronym</td>
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<td>HPP (HHS)</td>
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<td>HSREB (CDC)</td>
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<td>OPEO (HHS)</td>
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<td>ORISE</td>
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</table>
PAHCOM........................................... Professional Association of Healthcare Office Management
POMAA..................................................... Physician Office Managers Association of America
USPHS.......................................................... United States Public Health Service
VA......................................................................... Department of Veterans Affairs
WHO.......................................................................... World Health Organization
Resource List

All World Wide Web addresses are subject to being updated and archived. Last accessed November 9, 2011.

- California Primary Care Association–Clinic Emergency Preparedness Resources
  - [http://cpca.org/index.cfm/emergency-preparedness/resources/](http://cpca.org/index.cfm/emergency-preparedness/resources/)

- CDC Planning Checklists
  - [http://pandemicflu.gov/professional/hospital/index.html#chklist](http://pandemicflu.gov/professional/hospital/index.html#chklist)

- Colorado Department of Public Health–Guidelines for Medical Office Pandemic Readiness
  - [http://www.cdphe.state.co.us/epr/Public/medicalpanready.pdf](http://www.cdphe.state.co.us/epr/Public/medicalpanready.pdf)

- Georgia Division of Public Health–State of Georgia Pandemic Influenza Planning Kit for Outpatient Providers
  - [http://health.state.ga.us/pandemicflu/doc/Outpatient%20Providers%20Draft%204.0.pdf](http://health.state.ga.us/pandemicflu/doc/Outpatient%20Providers%20Draft%204.0.pdf)

- Kansas State University: Lauer, Jacob K.–The Inclusion of Primary Care Physicians in Pandemic Flu Planning–An Analysis of Historical Lessons and Current Issues

- Kentucky Medical Association–Model Disaster Plan for a Physician Practice

- Mass Medical Care with Scarce Resources

- Osterholm, Michael T.–Unprepared for a Pandemic

- Vaccine Adverse Event Reporting System (VAERS)
  - [http://www.cdc.gov/vaccinesafety/Activities/vaers.html](http://www.cdc.gov/vaccinesafety/Activities/vaers.html)
  - [http://vaers.hhs.gov/index](http://vaers.hhs.gov/index)

- Vancouver Coastal Health–Pandemic Response Checklist for Physicians' Offices
References


Plan Template
This template lists all planning tasks by their headings in alphabetical order.

### Chain of Command

<table>
<thead>
<tr>
<th>Location in Organizer</th>
<th>Task</th>
<th>Date Assigned</th>
<th>Date Completed</th>
<th>Date Last Updated</th>
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<tbody>
<tr>
<td></td>
<td>Identify your office's day-to-day operations manager</td>
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<td></td>
<td>Identify lines of succession and delegation of authority in the event of high absenteeism</td>
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<td></td>
<td>Identify your community's healthcare leaders</td>
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<td></td>
<td>Ensure staff have been trained in and are familiar with the incident command system (ICS) and understand your community's command structure</td>
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### Communication

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<th>Location in Organizer</th>
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<tbody>
<tr>
<td></td>
<td>Assign responsibility for handling external communication for your office and identify strategies for handling requests for information from the media, partners, or the public</td>
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</table>
## Communication

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<tbody>
<tr>
<td></td>
<td>Identify the most appropriate methods of educating your patients and communicating changes in operating hours and services in the event of a pandemic</td>
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<td></td>
<td>Identify and address potential language and cultural barriers to communicating pandemic influenza information to patients</td>
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## Community Integration

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<td></td>
<td>Identify partners in the community, and their capabilities</td>
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<td></td>
<td>Update and maintain contact information for all community points of contact</td>
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<td></td>
<td>Contact your local public health department's emergency coordinator to learn about pandemic influenza plans currently in place in your community and how they have been created and implemented</td>
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<td></td>
<td>Contact your local public health department to familiarize yourself with your community's vaccine and antiviral distribution and dispensing plans, or to volunteer to be a point of dispensing (POD)</td>
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</table>
### Community Integration

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<th>Location in Organizer</th>
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<tbody>
<tr>
<td></td>
<td>Participate in community planning and exercises with your hospitals, local public health department, emergency management agency, and other community emergency response agencies</td>
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<td></td>
<td>Participate in community drills for stockpile distribution and dispensing</td>
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<td></td>
<td>Integrate your office into the community's pandemic influenza plan by coordinating with your local public health department, emergency management agency, hospitals, and other healthcare providers to deliver patient care</td>
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</tbody>
</table>
### Continuity of Operations Plan (COOP)

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<th>Location in Organizer</th>
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<tbody>
<tr>
<td></td>
<td>Identify your office’s essential business functions and develop a plan to determine how they will be maintained in the event of a pandemic</td>
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### Education and Training

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<th>Month</th>
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<tbody>
<tr>
<td></td>
<td>Develop or obtain just-in-time pandemic influenza training for staff</td>
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<td></td>
<td>Share the office plan with your staff members and clearly communicate what activities are expected of them in the event of a pandemic</td>
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<td></td>
<td>Train staff on the office plan and exercise the plan as applicable</td>
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</table>
### Environmental Services

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<tr>
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<tr>
<td></td>
<td>Implement a contract for hazardous waste disposal</td>
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<td></td>
<td>Train staff on the proper disposal of waste materials associated with influenza patients</td>
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<td></td>
<td>Develop memoranda of understanding (MOU) with your contracted environmental services providers to ensure services are maintained in the event of a pandemic</td>
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### Fatality Management

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<tbody>
<tr>
<td></td>
<td>Familiarize yourself with your community's fatality management capabilities</td>
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</table>
### Financing

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<th>Month</th>
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<tr>
<td></td>
<td>Identify and address potential compensation and reimbursement issues</td>
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### Gaps and Vulnerabilities

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<tbody>
<tr>
<td></td>
<td>Conduct a needs assessment to identify potential gaps and vulnerabilities</td>
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### Infection Control

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<tr>
<td></td>
<td>Assign responsibility for keeping up with CDC guidelines for infection control</td>
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<td></td>
<td>Fit test staff who use N95 respirators and maintain records of all fit testing</td>
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<td></td>
<td>Identify strategies for limiting exposure of well patients to suspected influenza patients</td>
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</table>
### Infection Control

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<tr>
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<tbody>
<tr>
<td></td>
<td>Educate patients about influenza symptoms and preventive measures, including social distancing and other non-pharmaceutical interventions</td>
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<td></td>
<td>Develop a procedure for disinfecting equipment such as beds, chairs, and lights, and magazines, toys, and similar items in patient areas</td>
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### Inventory and Resupply

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<tbody>
<tr>
<td></td>
<td>Contact your local public health department, local emergency management agency, hospitals, and other community healthcare providers to determine what stockpiles exist in your area and the protocol or criteria to obtain them</td>
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<td></td>
<td>Identify adequate storage for vaccines and ancillary supplies</td>
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<td></td>
<td>Identify the anticipated amount of vaccine and antiviral medication needed for patients and staff</td>
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<td></td>
<td>Identify supplies and their quantities needed in the event of a pandemic</td>
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</table>
### Inventory and Resupply

<table>
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<tbody>
<tr>
<td></td>
<td>Develop strategies to extend your inventory, including a schedule for rotating stock</td>
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<td></td>
<td>Develop or update agreements with partners that include provisions to share staff, supplies, or office space</td>
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### Laboratory Services

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<tr>
<th>Month</th>
<th>Task</th>
<th>Date Assigned</th>
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<tbody>
<tr>
<td></td>
<td>Familiarize your staff with your state's laboratory and testing protocols</td>
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<td></td>
<td>Notify your local public health department of your testing capabilities and determine if rapid influenza test kits are available</td>
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</table>
### Legal and Ethical Issues

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<tr>
<td></td>
<td>Identify and discuss legal concerns surrounding care with your local public health department and other appropriate partners</td>
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### Occupational Health Plan

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<tbody>
<tr>
<td></td>
<td>Revise or develop an occupational health plan for your office</td>
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</table>

### Planning Committee

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<tr>
<th>Location in Organizer</th>
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<tbody>
<tr>
<td></td>
<td>Identify a pandemic influenza coordinator and planning committee members</td>
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</table>
### Planning Committee

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<tr>
<td>1</td>
<td>Assign planning committee members responsibility for:</td>
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<td></td>
<td>• Creating or revising your office's pandemic plan</td>
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<td></td>
<td>• Monitoring public health advisories</td>
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<td></td>
<td>• Monitoring and reporting suspected or confirmed influenza cases to your local public health department</td>
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<td></td>
<td>• Participating in CDC's Clinician Outreach Communication Activity (COCA) conference calls</td>
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### Safety and Security

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<tbody>
<tr>
<td></td>
<td>Consider implementing access controls to ensure staff safety</td>
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<td></td>
<td>Consider a plan to secure medications and supplies</td>
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<td></td>
<td>Maintain current contact information for all staff</td>
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<td>Assign responsibility for reviewing your community's situational status on a routine or daily basis</td>
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<td></td>
<td>Determine staff responsibilities in the event of a pandemic</td>
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<td></td>
<td>Encourage staff members to develop their own personal or family preparedness plans</td>
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<td>Begin cross-training your staff members, being sure to include any part-time staff</td>
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<td>Examine human resources policies and revise them for a pandemic situation, if necessary</td>
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<td>Develop strategies for addressing staff concerns and mental health</td>
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<td></td>
<td>Identify strategies for dealing with a 30% to 40% reduction in staffing due to illness and caring for ill family members</td>
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<td></td>
<td>Develop a plan for staff members to telecommute, if applicable</td>
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<tr>
<td>Location in Organizer</td>
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<td></td>
<td>Identify triggers for implementing the pandemic plan as well as returning to normal, or everyday, operations after the pandemic is over</td>
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<td></td>
<td>Consider whether your office will provide home visits in the event of a pandemic</td>
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<td>Determine which (if any) services will be cancelled or postponed in the event of a pandemic and when they will be resumed</td>
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<td></td>
<td>Establish hours of operation for a pandemic, modifying current hours if needed</td>
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<td></td>
<td>Determine patient scheduling policies and, if applicable, consider developing prioritization schedules for patient visits</td>
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<td></td>
<td>Develop policies for accepting and treating new patients and family members of existing patients</td>
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### Surveillance and Detection

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<tbody>
<tr>
<td></td>
<td>Get access to your state's epidemiological website for reporting and monitoring of cases and alert notifications</td>
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<td>Register to receive regular updates about influenza, emerging infectious diseases, and other emergency preparedness and response information from your state Health Alert Network (HAN)</td>
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<td>Assign responsibility for monitoring your office's level of influenza activity, and identify a process for reporting influenza cases and office status (e.g., operating hours) to your local public health department</td>
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<td>Develop triage plans to limit the number of patients your office sees; consider rapid triage (inside or outside the office), drive-through services, and internal and external referral and transfer procedures</td>
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<tr>
<th>Location in Organizer</th>
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<tr>
<td></td>
<td>Contact utility providers to discuss prioritization and timeline for restoration of services in the event of disruption</td>
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<td></td>
<td>Develop a utility failure plan that includes a partnership with public health and emergency management for maintaining office operations and vaccine storage requirements</td>
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<td>Assign responsibility for monitoring supply inventory and reordering</td>
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<td>Maintain contact information for all vendors</td>
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<td>Determine if other provider offices have the same vendors</td>
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<td>Develop or update written agreements and priority designations with your vendors for supply and resupply of critical services or equipment in the event of a pandemic</td>
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<td>Verify vendors have contingency plans for supplies</td>
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<td>Discuss financing options with vendors</td>
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